



State of New Jersey

DEPARTMENT OF CORRECTIONS
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JON S. CORZINE
Governor

GEORGE W. HAYMAN
Commissioner

May 6, 2009

David J. Rosen
Legislative and Finance Budget Officer
Office of Legislative Services
125 West State Street
Trenton, New Jersey 08625

Dear Mr. Rosen:

Please find the department's responses to questions raised by members of the Senate Budget and Appropriations Committee. The department will forward, under separate cover, the results of a survey of other state's Educational Directors regarding program costs as requested by Senator Turner and the DOC's use plan for vacant program space for Senator Sweeney once they are completed.

Senator Turner:

- 1. Please provide the committee with data on the age distribution of the inmates housed by the Department of Corrections; in the DOC facilities, within the counties, and those under community supervision.

Response: Age distribution of DOC inmates is as follows:

Table with 8 columns: Age Group, Institutions, County Jail, Community Programs, St. Francis, Other**, Totals, %. Rows include age groups from 18 and under to 66 and over, and a Totals row.

** Other includes out-of-state inmates and inmates in transit at the time the report was run.

2. What percentage of DOC inmates have a high school education, or better?

Response: Upon intake, inmates are surveyed regarding their educational status. Nearly 7% of the population refuse to provide information; however, of those who did respond, 44.75% report having a high school education, or better.

3. How many inmates have participated in vocational educational training? Please provide the committee with statistics on the vocational educational training programs available, and the number and percentage of inmates trained in each.

Response: Ending year statistics regarding enrollment for fiscal 2008 are as follows:

Program Name	Enrollment	Percentage
Auto Mechanic/Technician	159	3.93%
Cabinetry	70	1.73%
Carpentry	648	16.03%
Clerical Skills	196	4.85%
Communications Technology Tech	70	1.73%
Computer Applications	509	12.59%
Computer Repair	171	4.23%
Construction Equipment Operator	201	4.97%
Cosmetology	270	6.68%
Electrical/Electronics	217	5.37%
Food Service/Culinary	234	5.79%
Forklift Training	115	2.84%
Graphic Arts	134	3.31%
Heating/Ventilation and A/C	64	1.58%
Horticulture	263	6.51%
Masonry	147	3.64%
Media Technology	31	0.77%
Painting and Decorating	14	0.35%
Plumbing	92	2.28%
Small Engine Repair	160	3.96%
Upholstery	125	3.09%
Welding	153	3.78%
Totals	4,043	100.00%

4. Please provide the committee with a cost comparison of the use of private vendors for medical and mental health services vs. State provided medical and mental health services. What are the experiences of other states?

Response:

In order to compare the costs to provide medical and dental services between a private vendor, Correctional Medical Services (CMS) and University of Medicine & Dentistry of New Jersey (UMDNJ) a state entity, the fiscal 2009 UMDNJ price schedule and the CMS price schedule for the same time period were examined. For fiscal 2009 the UMDNJ price schedule totaled \$104.3 million, while the CMS price schedule amounted to \$107.7 million. A savings of \$3.4 million was identified and realized by expanding UMDNJ's services to inmates to include medical and dental.

Mental health services have been provided by UMDNJ since January 2005 therefore a current private vendor comparison is not available.

As to the experiences of other states, a survey of state corrections departments by the Mackinac Center for Public Policy found that 32 states contract with private firms for some degree of health services for their prisoners. The Center did not provide cost comparisons.

5. What percentage of the inmate population suffer from serious and chronic diseases such as Hepatitis C and HIV-AIDS?

Response: Hepatitis C and HIV-AIDS are included in the chart below under the category labeled 'Infectious Disease'. The other categories identify the overall serious disease burden in the prisons. The inmate population with serious and chronic diseases are as follows:

Chronic Care Clinics	2009								
	January			February			March		
	Patients	% of CCC	% of Census	Patients	% of CCC	% of Census	Patients	% of CCC	% of Census
Cardiology	4,084	38.5%	16.0%	3,985	38.0%	16.5%	4,003	37.9%	16.6%
Infectious Disease	2,627	24.7%	10.3%	2,610	24.9%	10.8%	2,631	24.9%	10.9%
Pulmonary	1,830	17.2%	7.2%	1,786	17.0%	7.4%	1,801	17.1%	7.5%
Endocrinology	1,320	12.4%	5.2%	1,356	12.9%	5.6%	1,361	12.9%	5.6%
Neurology	448	4.2%	1.8%	434	4.1%	1.8%	433	4.1%	1.8%
Oncology	154	1.5%	.6%	135	1.2%	.6%	153	1.4%	.6%
General	148	1.4%	.6%	165	1.5%	.7%	166	1.5%	.7%
Gynecology	8	.1%	.03%	8	.1%	.03%	8	.7%	.03%
Total Enrolled:	10,619			10,479			10,556		

6. Please provide the committee with the per-bed cost of the bed spaces being installed in Bayside State Prison.

Response: The department is planning to build a conventionally constructed 134-bed dormitory unit for \$6,934,000 or \$51,746 per bed. The prototype for this replacement is designed as dormitory housing surrounding a large common area (dayspace) with a multi-purpose room, laundry/utility room and a storage room.

7. Please provide the committee with the percentage spent for administrative costs for the DOC education program. How much is spent for books and materials? How much for instructional salaries?

Response: Please refer to Appendix A for a detailed breakdown of costs.

8. *How does New Jersey compare to other states?*

Response: The DOC will conduct a survey of Education Directors in other states to obtain costs of their respective correctional education programs. We anticipate receiving information shortly and will provide our response to the Chair under separate cover.

Senator O'Toole:

1. *How many officers assaults have occurred FY 2006, FY 2007, FY 2008 and FY 2009? Where have these assaults occurred?*

Response: The following table represents the number of officer assaults reported for calendar years 2006 through April 2009. Please note that Northern State Prison and New Jersey State Prison have mental health units, which generate more staff assaults than the general population housing units. Northern State Prison also operates the Security Threat Group Management Unit (STGMU) for gang leaders. This population is more disruptive and problematic therefore staff assaults are more frequent. Lastly, the two larger facilities for young adults, Albert C. Wagner and Garden State report higher than average staff assaults due to the immaturity and impulsive nature of young offenders.

	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>
Adult Diagnostic and Treatment Center	0	0	5	2
Albert C. Wagner Youth Correctional Facility	21	18	33	12
Bayside State Prison	11	8	9	1
Central Reception and Assignment Facility	19	25	29	9
East Jersey State Prison	31	24	18	11
Edna Mahan Correctional Facility for Women	13	22	21	1
Garden State Youth Correctional Facility	36	36	41	8
Mid-State Correctional Facility	4	3	6	1
Mountainview Youth Correctional Facility	14	18	13	4
New Jersey State Prison	0 *	77	91	46
Northern State Prison	77	153	84	7
Riverfront State Prison	5	5	3	2
Southern State Correctional Facility	8	19	22	6
South Woods State Prison	<u>6</u>	<u>50</u>	<u>38</u>	<u>6</u>
Total	245	458	413	116

* Records are archived and could not be retrieved in a timely manner.

2. *Has the Department of Corrections addressed the safety issues at Bayside State Prison concerning blind areas and the lack of sufficient fencing? When have these situations been addressed? What was the cost of alleviating these situations?*

Response: The Department of Corrections has reviewed the security enhancement proposal prepared by custody staff at Bayside State Prison. Mirrors to remediate blind spots were initially identified as a potential solution; however, other physical plant upgrades and procedural changes have been put into place. Subsequent departmental

Security Audits have confirmed that the institution is in compliance. As of this date, the fencing solution has not been implemented as originally designed for a cost of \$150,000+. A less costly alternative using barbed wire provides the same level of security at a cost of \$1,600 and has been approved for purchase.

3. *Please provide the committee with a copy of the department's internal master plan on inmate demographics, shifting population and projected need for future bed spaces.*

Response: In fiscal year 2004, the Department of Corrections engaged JFA Associates to compile a ten year forecast of New Jersey's inmate population. Subsequent to the report; with the introduction of several diversionary programs, there is a general downward trend in inmate population in New Jersey; therefore a new plan is required.

4. *What is the current cost of operating the three-dog canine unit within the Department of Corrections? What would be the cost of increasing the number of cell phone and or drug detection dogs by 3 more dogs and handlers?*

Response: The department's canine unit consists of 11 correction officers and one sergeant who train and handle 23 dogs in searches and the detection of narcotics, explosives, and cell phones. The cost of increasing this unit by three dogs and three handlers would be \$354,639 in year one which includes start-up costs of \$114,078 (for the purchase of dogs, housing and vehicles). In subsequent years, the cost would be \$240,581.

Senator Sweeney:

1. *Please provide the committee with a list of community service providers, the procedures used for application as a provider, the criteria used for selecting providers, and the evaluation process that is conducted.*

Response: The department contracts with 8 vendors who administer 24 individual contracts for community services. A complete list of community vendors and their programs follows:

Vendor	Facility
Volunteers of America/ Greater New York (VOA)	<ul style="list-style-type: none">• Ballington House• Field House
New Jersey Association of Correction (NJAC)	<ul style="list-style-type: none">• Broughton House• Clinton House• Fenwick House

Vendor	Facility
Education and Health Centers of America, INC. (EHCA)	<ul style="list-style-type: none"> • Bo Robinson Education & Training Center • The Harbor • Talbot Hall • Tully House
Center for Urban Education	<ul style="list-style-type: none"> • Center for Urban Education I • Center for Urban Education/Ogden
CURA, INC.	<ul style="list-style-type: none"> • CURA, INC.
Volunteers of America/Delaware Valley (VOA/DV)	<ul style="list-style-type: none"> • Fletcher House • Garrett House • Hope Hall
Integrity, INC.	<ul style="list-style-type: none"> • Port I & Port II
The Kintock Group	<ul style="list-style-type: none"> • Columbus House Building I • Columbus House Building II • Female Treatment Building II • Female Work Release Building II • Kintock Bridgeton I • Kintock Bridgeton II • Male Treatment Building I • Male Work Release Building I

The process for issuing third party contracts for community services closely follows that which the Department of the Treasury, Division of Purchase and Property uses for its State contracts. A Request for Proposal (RFP) is created by the department which contains the vendor requirements and scope of work to be performed. Once the RFP is completed, a public notice of intent to award a contract is placed in *The New Jersey Register*. Interested parties request a copy of the Request for Proposal from the Department of Corrections, Office of Community Programs and prepare a proposal. In addition, the bidders are required to submit certificates of occupancy, incorporation, IRS tax exemption, financial disclosure, along with various annual reports and audits.

The department executes a formal evaluation process at the time vendor proposals are submitted and a contract monitoring process throughout the life of the vendor contract. Vendor proposals are evaluated based on criteria published in the Request for Proposal which is an integral part of the contract award. The RFP for Residential Community Release Agreement Programs clearly defines the elements upon which vendor proposals will be evaluated. The criteria include the following:

- Bidder's approach and plans to perform service required by the RFP
- Bidder's proposed per diem rate

- Bidder's proposed site and its compliance with specification required by the RFP
- Bidder's experience in successfully operating projects of a similar size and scope to those required by the RFP
- Qualifications and experience of Bidder's proposed personnel
- Bidder's written outcome measure and quality control plan

2. *Has the Department of Corrections ever terminated a community services provider? Please provide the committee with the procedure used by the State for evaluating and disqualifying vendors, as well as a list of any vendors who have been terminated and the reason for termination.*

Response: The DOC terminated two service contracts approximately 15 years ago. Presently, the DOC contracts with 8 vendors who administer 24 contracts for a variety of residential community release programs. During the life of the contract, the Office of Community Programs, through its Contract Compliance staff, monitors each program in seven key areas – accountability, program counseling, substance testing, physical plant, employment, medical and personnel. Should there be findings of non-compliance, Corrective Action Plans are submitted to the Office of Community Programs. These plans are then reviewed for compliance at the end of a 10 day period allotted for remediation.

3. *Please provide the committee with the department's evaluation of program space throughout the Department of Corrections. In addition, please provide the department's plan for the use of program space that is currently unused. Please provide the committee with a copy of the department's organization chart.*

Response: A department wide evaluation of program space is underway. Upon completion, a status report and use plan will be provided under separate cover.

This year the Department of the Treasury decided not to print any Tables of Organization in its Governor's Budget Recommendation but to place the charts on the web. I've included a copy of the Department of Corrections organization chart (Appendix B) for your convenience; however, all charts can be located at the following web address:

<http://www.state.nj.us/treasury/omb/OrgCharts/26.pdf>

Senator Haines:

1. *Please provide the committee with the total design capacity of the Department of Corrections facilities.*

Response:

The fiscal 2010 design capacity of the Department of Corrections is 16,152.

Senator Cunningham:

1. *Please provide the committee with a list of the re-entry initiatives operated by the Department of Corrections.*

Response: The department offers 11 different programs focused on re-entry. In addition, the DOC has implemented 6 Memorandums of Understanding (MOU) with federal, state, and local government agencies to facilitate an inmate's efforts to obtain official documentation and benefits.

Programs

MOUs

- | | |
|---|------------------------------------|
| 1. Project Join | 1. Social Security Cards |
| 2. Project Respect | 2. Supplemental Security Income |
| 3. Project Firm | 3. Motor Vehicle Commission |
| 4. SEAL - Successful Employment and Lawful Living | 4. Birth Certificate Procedure |
| 5. STARS - Successful Transition and Reentry Series | 5. U.S. Dept. of Veteran's Affairs |
| 6. PREPARE | 6. County Smart Books |
| 7. Chaplaincy Network Program | |
| 8. Engaging the Family in the Recovery Process | |
| 9. Responsible Parenting | |
| 10. Workforce Learning Link | |
| 11. Job Fairs/Community Connections | |

2. *Please provide the committee with a copy of the curriculum of the Successful Transition and Reentry Series (STARS) program.*

Response: A complete STARS curriculum can be found in Appendix C.

Senator Pennacchio:

1. *Please provide the committee with copies of the contracts the department has with the community service providers that are funded under the Purchase of Community Services line item.*

Response: Please refer to Appendix D for copies of contracts.

2. *How many State sentenced prison inmates are illegal aliens? What percentage of the inmate population are illegal aliens?*

Response:

Of the inmates housed in state correctional facilities, 1,364 are foreign born offenders with immigration detainers. There are, in addition to this group, 155 foreign born offenders with immigration letters of interest for a total count of 1,519 or 6.9% of the total inmate population.

3. *Please provide information about the California program which trains inmates in industrial deep sea diving. According to news reports, graduates of this program have been experiencing a 3 percent recidivism rate.*

Response:

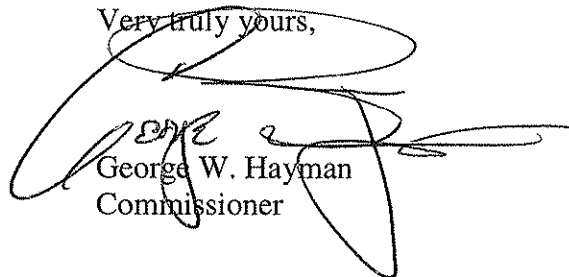
The above-referenced program is operated by the California Prison Industry Authority (CALPIA), a semiautonomous state agency established to operate California's prison industries in a manner similar to private industry. CALPIA is self-supporting through the sales of its products and services primarily to the State of California and receives no annual appropriation from the Legislature. CALPIA makes available industry-accredited certification programs to qualified inmates to enhance their employability.

Specific to the deep sea diving, CALPIA operates the Marine Technology Training Center, an 11-month training program, providing training in diverse curriculum including diving physics, navigation, report writing, air systems, welding, seamanship, blueprint technical skills, but also instills a professional attitude of determination, perseverance, and courage. Together, these skills provide graduates with employment opportunities in commercial diving in areas such as underwater construction, dam repair and maintenance, welding, harbor diving, and offshore oil drilling. Graduates in the vocational dive program consistently maintain a recidivism rate as low as 6 percent.

The commercial diving program was initially established in 1970 but ended in 2003 because of budget constraints. On December 1, 2006, CALPIA re-established the commercial diving center at the California Institution for Men in Chino as part of the renewed rehabilitation efforts of the California Department of Corrections and Rehabilitation.

Should you have need for additional information, please do not hesitate to contact me at your convenience.

Very truly yours,



George W. Hayman
Commissioner

Attachments

c: Lydell Sherrer, Deputy Commissioner
Thomas J. Moran, Chief of Staff
Carmella M. Elmer, Assistant Commissioner
Grace Rogers, Assistant Commissioner
Brigite Mitchell-Morton, Assistant Commissioner
Kathleen Baker, Director
Patricia Loreti, Supervising Administrative Analyst

APPENDIX A

FY 2008 – 2010
Administrative Costs for DOC Education Program

<u>FY 2008</u>	<u>Funding source</u>	<u>Instructional Salaries</u>	<u>Admin. Sal & Indirect costs</u>	<u>Books & Materials</u>	<u>Total Expend.</u>	<u>% Admin</u>	<u>Description of Administration</u>
	S.F.E.A.	7,081,000	224,000	1,132,000	8,437,000	2.7%	CO Staff
	FEDERAL	1,572,000	133,000	494,000	2,199,000	6.0%	CO Staff & Indirect costs
	D.S.S.	12,123,000	610,000	819,000	13,552,000	4.5%	CO Staff
	Workforce Literacy	231,000	0	242,000	473,000	0.0%	None
	Total	\$21,007,000	\$967,000	\$2,687,000	\$24,661,000	3.9%	

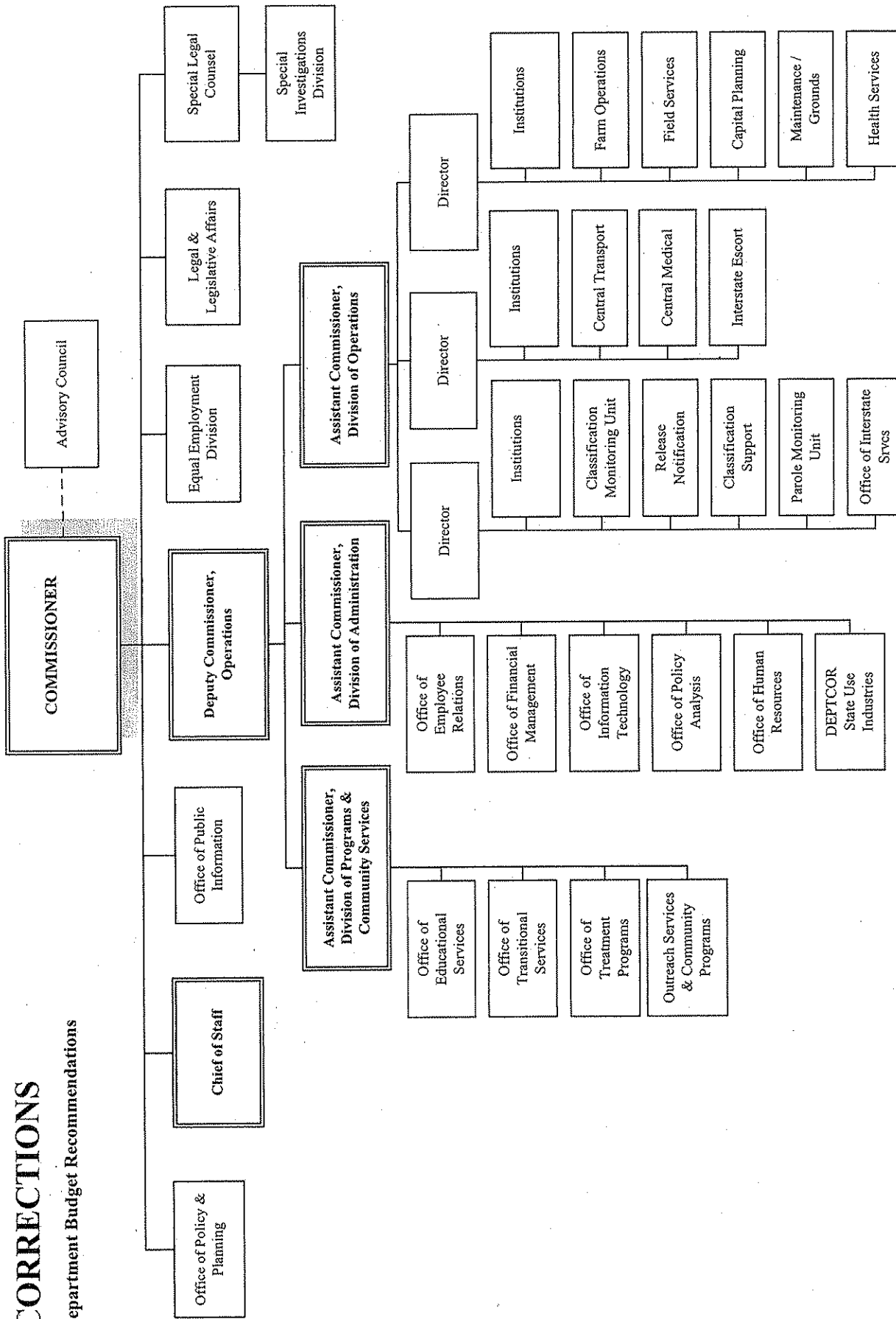
<u>FY 2009</u>	<u>Funding source</u>	<u>Instructional Salaries</u>	<u>Admin. Sal & Indirect costs</u>	<u>Books & Materials</u>	<u>Total Adj. Approp.</u>	<u>% Admin</u>	<u>Description of Administration</u>
	S.F.E.A.	7,690,000	256,000	1,087,000	9,033,000	2.8%	CO Staff
	FEDERAL	1,739,000	139,000	688,000	2,566,000	5.4%	CO Staff & Indirect costs
	D.S.S.	12,586,000	620,000	998,000	14,204,000	4.4%	CO Staff
	Workforce Literacy	520,000	0	113,000	633,000	0.0%	None
	Total	\$22,535,000	\$1,015,000	\$2,886,000	\$26,436,000	3.8%	

<u>FY 2010</u>	<u>Funding source</u>	<u>Instructional Salaries</u>	<u>Admin. Sal & Indirect costs</u>	<u>Books & Materials</u>	<u>Total Request</u>	<u>% Admin</u>	<u>Description of Administration</u>
	S.F.E.A.	7,966,000	267,000	622,000	8,855,000	3.0%	CO Staff
	FEDERAL	1,817,000	147,000	616,000	2,580,000	5.7%	CO Staff & Indirect costs
	D.S.S.	12,351,000	636,000	932,000	13,919,000	4.6%	CO Staff
	Workforce Literacy	532,000	0	113,000	645,000	0.0%	None
	Total	\$22,666,000	\$1,050,000	\$2,283,000	\$25,999,000	4.0%	

APPENDIX B

CORRECTIONS

Department Budget Recommendations



In-But-Not-Of Agencies

State Parole Board